



Summit Summit II

December 15, 2007

P.O. Box 674 * Soda Springs, CA 95728
www.DonnerSummitAreaAssociation.org

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1 Meeting Overview

The Donner Summit Area Association (DSAA) sponsored a second Summit Summit on December 15, 2007 as follow-up to the first Summit Summit of December 16, 2006 and the DSAA-sponsored Donner Summit Area Survey, conducted during late summer, early fall of 2007. Approximately 75 participants attended, representing Summit businesses, various organizations interested in the Summit, residents and property owners.

As with the previous year's Summit Summit, one purpose of the meeting was to educate the community on the planning process. Participants at this meeting were charged with creating a draft set of guiding principles for the Donner Summit Area. To help set the stage and to give this model, Steve Frisch, CEO of the Sierra Business Council, headquartered in Truckee, gave an overview of his organization's planning principles and a reminder of the contrasting outcomes from conflict-based vs. values-based planning. Participants were encouraged to discuss the outcome of the meeting with their organizations, friends and neighbors and to make comments and suggestions as feedback to the DSAA.

The finalized list of guiding principles will be submitted to and discussed with both Placer and Nevada County officials as a first step in preparing a Community/Area Plan for the Donner Summit Area. Currently, there is no Community Plan or Area Plan for the Summit community, so that any development in the area is guided by the General Plans from each county, Placer and Nevada.

A complete report of the outcome of the Second Summit Summit will be available on the DSAA website, <http://DonnerSummitAreaAssociation.org>. Membership and donation forms are also available on the website.

2 Introduction and Welcome: Pat Malberg, DSAA President

DSAA President, Pat Malberge, opened the meeting with introductions of DSAA Board Members: Carrie Hoyt, Starr Walton Hurley, Simone Janssen, John Kirrene, Ron Kolbe, Alisha Lee, Tamara Lieberman, Sara Taillon, Jim Thomson, Dan Wexler, and two members who were not in attendance, Kathryn Gray and Mickey Gray.

Pat thanked Susan Phebus for the use of the school and for hosting the meeting; Truckee-Tahoe Community Foundation for the grant funds that supports such public meetings; the committee that worked on the follow-up summary of the first Summit Summit*; regional non-profit organizations with which DSAA works to keep the residents informed**; Bill Davis who was instrumental in preparing the process and materials for this meeting and who would be the meeting's facilitator; and the participants at this meeting who gave up their Saturday morning to discuss and create a draft set of planning principles.

Pat outlined DSAA 2007 accomplishments which included the follow-up meetings and report from the first Summit Summit; the planning and conducting of the area-wide survey followed by an extensive report, with the help of Godbe Research; and the sponsorship of two important public education seminars, one on the subject of planning and the CEQA process, the other on the subject of water. Pat announced that there will be another seminar on the subject of fire prevention early in February, 2008.

As a special treat for participants, Phoebe Rogers and her friend Delilah, students at the Donner Trail School, sang the school song both to open and close the meeting, which served as a reminder of why the work of this meeting is so important.

**Liaison Committee Members: Michael Rogers, Jennifer Montgomery, Bob Haydon, Cliff Busby, Tom from DSPUD, Bill Krause, Bill Thauvette, Steve Lieberman, Gene Moore, Susan Phebus, Chris Parker and Mike Livak*

***Sierra Watch, Sierra Business Council, Sierra Club, Mountain Area Preservation Foundation, South Yuba River Citizens League, North Fork American River Alliance*

3 Setting the Stage: Steve Frisch, Sierra Business Council Executive Director

The mission of the SBC is: “To pioneer innovative projects and approaches that foster community, vitality, environmental quality, economic prosperity and social justice in the Sierra Nevada”.

3.1 Sierra Business Council’s Seven Planning Principles

Steve Frisch, Executive Director of the Sierra Business Council (SBC), opened the meeting with an explanation of the Seven Planning Principles his organization employs and how that might apply to the DSAA efforts at community building and creation of a community plan. Steve defined “principle” as: “an idea, assumption or belief that undergirds/supports the way business gets done.”

Below is the list of principles and the actions involved in carrying out each principle:

3.1.1 Principle #1: Build Capacity in Communities to Effect Positive Change

- Ensure that information that portrays community needs/problems is balanced with information about community assets.
- Build on the strengths of individuals, associations and institutions.
- Identify and develop leadership potential of people at a grassroots level and provide them with opportunities to lead.
- Invest in efforts that lead to sustainable solutions, emphasizing community economic development initiatives that target whole communities.

3.1.2 Principle #2: Require Participation and Inclusion

- Directly involve all people affected by issues to decide, develop and implement solutions.
- Respect and embrace differences
- Create an environment that welcomes and supports the participation of all people who want and value opportunities to work together.
- Speak with respect, candor and from a position of understanding for your fellows.

3.1.3 Principle #3: Improve the Quality of Citizenship

- Work to mobilize communities for action
- Encourage activities that promote the core principles/values embedded in the concepts of citizenship and democracy, including an understanding of the consequences of both the tyranny of the majority and tyranny of the minority.
- Encourage individuals/groups to freely express their views.
- Promote the concept of collective leadership and responsibility in addition to individual leadership and responsibility.

3.1.4 Principle #4: Encourage Collaboration and Partnership

- Provide incentives for collaborative activity, negotiate new partnerships for broader and deeper participation than what may already be occurring through arrangements involving agencies, businesses, funders, policy makers, etc.
- Engage people to reach decisions that can be agreed upon and supported by all parties involved.
- Promote open, two-way communication with an emphasis on active listening and respect.

3.1.5 Principle #5: Look for Holistic Solutions

- Create incentives for approaches/interventions which cut across boundaries whenever and wherever possible (eg., education, employment, housing, health and human services).
- Balance work that focuses on individual problems (housing, water quality, etc.) with actions that target the development of whole communities.
- Look for synergy, areas where the sum total of individual initiatives will be greater than the parts.

3.1.6 Principle #6: Make it About Learning

- Promote a learning environment.
- Support a responsible risk-taking environment that allows communities/organizations to continually learn. Growth/change demands a total systems approach in which we are all brought along together.

3.1.7 Principle #7: Focus on Results

- Promote genuine accountability and measure results.
- Encourage a system that works collectively to gather, analyze, track and share information that makes a difference in people's lives.
- Recognize that we are only here for a short time, and our results are a part of a bigger system at work, the whole system needs to be considered.

3.2 Purpose of the Community Plan

Steven then went on to relate how these principles translate into a Community Plan. First we need to know what constitutes a Community Plan as a regulating plan for a community. Depending upon the approach DSAA takes, the community plan may or may not become a regulating plan.

In Placer County a Community Plan, in combination with the Placer County General Plan, is the official statement of Placer County setting forth goals, policies, assumptions, guidelines, standards and implementation measures that will guide the physical, social and economic development of the geographic area of the plan for a set period of time. The Plan will provide overall direction for future growth within the community. The Plan expresses a vision of the future of the community and directions for growth.

The Community Plan, in combination with the Placer County General Plan, satisfies the requirements of the California Planning and Zoning law. The following elements are included either by reference or inclusion herein: Land Use, Circulation, Housing, Conservation, Open Space, Noise and Safety. Optional elements, such as Recreation, Public Services and Community Design can also be included, depending upon the wishes of the community or the needs of the resources.

The Community Plan includes the goals, policies, standards, implementation programs, quantified objectives, the Land Use Diagram and the Circulation Plan Diagram, which together constitute Placer County's formal policies for land use, development and environmental quality.

The following definitions describe the nature of the statements of goals, policies, standards and implementation programs:

- Goal: The ultimate purpose of an effort stated in a way that is general in nature and immeasurable.
- Policy: A specific statement in text or diagram guiding action and implying clear commitment.
- Standard: A specific, often quantified guideline, incorporated in a policy or implementation program, defining the relationship between two or more variables. Standards can often translate directly into regulatory controls.
- Implementation Program: An action, procedure, program or technique that carries out General Plan policy. Implementation program also specify primary responsibility for carrying out the action and a time frame for accomplishment.

3.3 Steve's Closing Remarks

Steve continued with a reflection on the conflicting attitudes and approaches that communities take in preparing for the future. In a society deeply entrenched in a culture of division, challenges are approached as conflicts, differing interests are interpreted as competing, and resolution inevitably means compromise. For planning to meet the needs of the community and all of its participants, we need to begin to take a new approach. Challenges need to be approached as opportunities; we need to identify and develop shared values rather than competing interests; we need to create innovative win-win solutions that transcend the constraints of compromise. We need to begin truly incorporating the principles of sustainability – referring to the interdependence of social, economic and natural systems – into our societal solutions.

Steve then told the story of Ghandi going to England to meet with Stanley Baldwin, with whom he spent a long time just talking about mundane things, family, weather, etc., so they could get to know each other as people. Only as he was leaving the meeting, going out the door, did Ghandi turn back and mention briefly that, by the way, Mr. Prime Minister, India will be free. Because of their conversation, making the connection between these two seeming enemies which humanized each in the other's eyes, Stanley Baldwin became a strong advocate for India's independence.

Steve concluded his talk with the following reflection and advice: In a society steeped in the culture of division, many people have learned how to benefit from conflict; rise above the culture, language and actions of conflict, speak with honesty and respect and peace, and be a part of the new solution.

4 Description of Guiding Principles Process: Bill Davis

Before the meeting began, participants were encouraged to visit the various stations where the various topic areas and relevant comments from the first Summit Summit and the Area Survey results were posted. A flipchart sheet, labeled "What are your thoughts today?", was posted next to the other documents to encourage participants to comment on the specific topic.

After the talk by Steve Frisch, Bill Davis, the meeting's facilitator, read out the various topics and requested that participants choose one topic area to discuss and create a set of guiding principles.

DSAA Board Members acted as table facilitators. They asked a series of questions to help participants arrive at the draft principles. First the previous information was read to the group, and then each participant was asked what information stood out as relevant to the subject at hand. Then they asked, "Based on the Survey, the past Summit Summit and our own experience, as we make future plans for our communities in the Donner Summit area what about their topic area is absolutely fundamentally important to us?" and the responses were noted on flipcharts. Third, the facilitators asked, "As we plan for the future of our community and the Donner Summit Area, what must we do?" and the responses were noted, as goals or planning principles. And finally, the facilitators were asked, "If we were to adopt this principle, what would it mean to the Donner Summit Area?" and those comments were noted on flipcharts. In each group, a person was chosen to report the results of the last two questions to the group as a whole. This process took about an hour.

When the group reconvened, each working group reported to all the participants and Bill Davis asked, "What other conversations need to happen before we can get to a point where we have principles we can approve?"

The topic Growth and Development was discussed using a different process and in one of the school's classrooms, rather than in the gymnasium, where the other topics were discussed. This discussion was facilitated by Bill.

5 Discussion Groups

5.1 Sense of Place/Quality of Life/Cultural Values

What are your thoughts today?

- Possibility of place of worship
- Preservation of historical
- Less commercialized, quaint!
- Affordable housing

Fundamentally Important

- Mountain environment
- Rural, quaint
- “Lone Eagle”
- Personal ownership of area
- Nature, peace, quiet
- Reverence for nature

Guiding Principles

- Growth, defined as a stewardship of natural, social and financial resources or assets, must be filtered through a reverence for nature
- Preserve, foster and promote our sense of community through intra-dependence, volunteerism, reliance on neighbors, small schools, small “ma and pa” businesses

5.2 Natural Resources: Habitat and Forests/Wetlands, Meadows, Water Quality, Water Supply, Water Runoff

What are your thoughts today?

- Mindful Community

Fundamentally Important

- Healthy forests
- Preserve natural habitat
- Protect wildlife, wetlands and meadows and headwaters
- Improve water quality
- Restore damaged habitats/resources
- Promote BMPs
- Involve/educate homeowners to implement/uphold BMPs

Guiding Principles

- Restore, protect and preserve headwaters, wetlands, lakes, streams, springs and water supply
- Restore, protect and preserve the unique and fragile alpine environment, including ridgelines, meadows, forests, wildlife and plant communities
- Promote and educate the use of BMPs on Donner Summit

What this means to the Summit

- Meeting our responsibility of stewardship of the land and natural resources for current and future Generations
- Healthy environment, healthy water supply, viable balance between nature and development
- Do no harm – preserving what we love

5.3 **Economic Development/Business Development**

Fundamentally Important

- Retain uniqueness
- Support and promote and grow existing businesses
- Develop year-round economy
- Develop “downtown” Soda Springs
- Need more lodging and rentals (“bed base”)
- Activities to draw people
- Transportation is key
- Need available commercial space
- Businesses that promote uniqueness of Summit and proximity to San Francisco

Guiding Principles

- Develop a year-round economy that provides economic sustainability
- Focus new business in existing core economic centers
- High-speed internet, cell phone coverage are important
- Build train station / promote rail travel
- Increase “bed base” as economic sustainability tool
- Focus economic/business development on businesses that reflect/promote natural resources and uniqueness of Summit
- Promote and support existing business

What this Means to the Summit

- We could stay here!
- Sustainable economy
- Enhance quality of life

5.4 **Recreation and Outdoor Activity**

What are your thoughts today?

Posting of signs

- Mention private landowners and respect for their property
- Focus on urban (NO –leave this to Truckee) vs. wilderness (YES) recreation

Fundamentally Important

- Access to public lands for recreation – increase access opportunities
- Stewardship of access areas – “Leave no trace”
- Focus on enhancing winter activities
- Support for Donner Rim Trail
- Collaboration among providers of outdoor activities

Guiding Principles

- Be consistent with overall master vision for the area
- Be inclusive in planning recreation activities for the Summit
- “Leave no trace” in the back country
- Establish clear plans and guidelines/use parameters for all recreation
- Cooperative planning will establish infrastructure to accommodate users’ needs
- Marketing of recreating will include guiding principles information
- Recreation planning on Summit will be consistent with regional recreation and entire regional ecosystem
- Encourage public transportation options that serve recreation facilities and recreation areas

What this Means to the Summit

- For example, handicap access, varied activities, year-round recreation
- Minimal impact on nature on the Summit
- Maps, websites – what’s here/limits
- Less conflict

- Adequate parking, toilets, etc. Include Cal Trans, Park Service and USFS in planning/discussions
- Visitors have clear expectations
- Preserve high quality of life – sustain “wilderness” feel
- Reduce VMT, pollution, improve air quality

5.5 Infrastructure: Transportation (public and private), Wastewater, Roads

What are your thoughts today?

- Alternative transportation
- Alternative road
- Snow removal and parking
- Old 40 designation/historic
- Wider? Road
- Information on traffic du jour
- Freeway access via old 40
- P.R. traffic
- 40-to-20 extensions
- Improve summer volume
- Old 40 exists—Old 40 local corridor
- Road repair specific to our area
- Minimize runoff from parking – runoff water control
- Radical ways to eliminate wastewater and economize

Fundamentally Important

- Alternative traffic method/access
- Year-round people
- “Old 40” expansion/promote W.W. expansion in progress

Guiding Principles

- Recognize the significance and historical value of Old 40 contribution to recognize and usage to the Summit
- Continue development of alternative transportation – bus, train, and traffic management
- Open additional recreation activities

What this Means to the Summit

- Manageable and sustainable growth
- Support for locally owned businesses
- Access and services to homes
- Improve emergency services access

5.6 Communication – Safety, Internet, etc.

What are your thoughts today?

- Encourage motion detectors for lights
- Mandate for enforcement of defensible space, fire safe building practices
- Ensure consideration for evacuation means (fire rout)
- Community evacuation plan
- Source of information for evacuation plan or other emergency
- Need for high-speed internet
- Need and support for informal means of communication (email, phone, word of mouth)
- Sheriff patrol on public lands

Fundamentally Important

- Life Safety
 - Planning

- Building Codes
- Maintain Access (snow removal)
- Flood Control
- Enforcement
- Healthy Forests
 - Thinning and prescribed fire
- Fire Safe Community
 - Defensible Space
 - Adequate Ingress/egress
 - Community Emergency Plan
- Maintain and Improve Communication Infrastructure
 - Physical infrastructure (phone, internet)
 - Informal (word of mouth), community organizations
- Communication
 - Cooperation, coordination (county-county, agency-agency, etc.)

Guiding Principles

- Ensure the life safety of citizens through proper planning and enforcement of building and fire codes.
- Develop a communication plan that addresses evacuations and other emergencies through agency and community cooperation
- Improve and maintain existing physical infrastructure to decrease negative environmental impacts (traffic, pollution)

What this Means to the Summit

- Evacuation/emergency plan means a better, safer place to live
- Community involvement needed to make plan
- Entire ecosystem benefits by avoidance of catastrophic fire
- Reduce environmental impacts (air quality, CO2 emissions)

5.7 Other

What are your thoughts today?

- Take result from today also to Placer County Local Agency Formation Commission (LAFCO) and to Nevada County LAFCO
- Emergency Preparedness
- Honesty in government
- Protect viewshed
- Preserve night sky
- Consider Climate Change for water supply and recreation
- Conformity to established green belt principles

5.8 Growth and Development

Note: This discussion followed a different process, hence the different format of comments:

<i>What Absolute and Fundamental Principles do We Want Future Growth and Developments to Adhere to...to Meet the Desires and Needs of Our Community?</i>								
Community Affordable	Development Should Have Community Support	Maintain and Expand Public Access	Protect Open Space and Natural Beauty	Protecting, Preserving, Providing Stewardship of Natural Environment	Respect Existing Community Character	Smart Growth Minimizing Sprawl	Sustainable Development	Sustainable Economy
<ul style="list-style-type: none"> Affordable housing Promote affordability and preservation of community. 	<ul style="list-style-type: none"> Development should deliver positive benefits valued by the community Development must proceed with total community approval. No Moral "right" to destroy Donner Summit. 	<ul style="list-style-type: none"> Public Access without publicity Enhance public access to public land Public Access to public land. Provide public trails (ski & bike) 	<ul style="list-style-type: none"> New development should respect and preserve the special nature of the summit. Enough land already destroyed. Defend the Bio-gems. Donner Summit iconic unique <u>preservation</u> Place more land in Public Trust. Permanent open space increased <u>Unique</u> area of <u>the Sierra</u> parkland for <u>all</u> to enjoy. 	<ul style="list-style-type: none"> Protect night skies Preserve ecological open spaces. Environmental preservation. Protect environmental integrity and diversity. Protect night skies (dark skies) Growth cap based on ecological carrying capacity. Protect Waterways Development must be good stewards of the land. 	<ul style="list-style-type: none"> Minimize disruption of existing residents, businesses and the community. Avoid massive disruptive development with unpredictable outcomes. Discover and preserve local community values. Keep existing commercial growth in existing commercial areas. Growth should be systematic measured and controlled. Keep character of current community. Respect for existing zoning and community 	<ul style="list-style-type: none"> Development utilizes smaller footprint Use density to protect open space ID and implement funding to maintain open space Cluster units and parking to reduce road building Avoid low-density sprawl 	<ul style="list-style-type: none"> "the range of light" not condos!! Employ public transit to minimize traffic impacts Employ progressive "green" building practices. Sustainable green building Low impact development 	<ul style="list-style-type: none"> Economic Diversity and Balance Sustainable economy with broad distribution of benefits Helps foster business opps. Fosters better utilization, non-seasonality
<ul style="list-style-type: none"> Consider and improve safety of the total community "Respect" must be the center component of Civic Dialog. 								

5.9 Community Leadership: Donner Summit Area Alliances and Partnerships

There was no participation in the topic area of "Community Leadership: Donner Summit Area Alliances and Partnerships", so no report, as yet.

6 Follow-Up

Comments from the group as a whole after the report-out from each subject work group, regarding follow-up steps needed:

- Need a “Business Round-table”
- Involve both water agencies, for checks and measures on water supply
- Work with cable companies on internet
- X-Wire provides limited wireless service
- Focus on defensible space and forest management
- We must work with both counties to assure road maintenance and plowing
- We should constrain paved areas to minimize impact on runoff.
- More time needs to be spent coming to consensus on what the “Development and Growth” group clusters point to as guiding principles.

7 Appendix A: Attendees

Patricia Malberg, DSAA President and Lake Mary Homeowner
Alisha Lee, DSAA Treasurer and Palisades Lake Homeowner
Sara Taillon, DSAA Secretary and Full-Time Serene Lakes Resident
Carrie Hoyt, DSAA Board Member, Full-Time Serene Lakes Resident and Realtor
Starr Walton Hurley, DSAA Board Member and Soda Springs Homeowner
Simone Janssen, DSAA Board Member, Full-Time Serene Lakes Resident and Realtor
John Kirrene, DSAA Board Member and Full-Time Plavada Resident
Ron Kolbe, DSAA Board Member and Full-Time Serene Lakes Resident
Tamara Lieberman, DSAA Board Member and Full-Time Serene Lakes Resident
Jim Thomson, DSAA Board Member and Full-Time Serene Lakes Resident
Dan Wexler, DSAA Board Member and Full-Time Serene Lakes Resident
Steve Frisch, Sierra Business Council Executive Director
Susan Phebus, Plavada Full-Time Plavada Resident and Donner Trail School Principal
Jennifer Montgomery, Full-Time Serene Lakes Resident and Placer County Board of Supervisors Candidate
Michael Garabedian, Friends of the North Fork
Amber Waddle
Linda Waddle
Bryan Walker, Sugar Bowl Academy Dean and Full-Time Serene Lakes Resident
Katie Shaffer
Gene Bowles, SLCWD Vice-President and Serene Lakes Homeowner
Anne Bowles, Serene Lakes Homeowner
Bob Montano, Serene Lakes Homeowner and Donner Summit Business Owner
John Booth, Boreal Ski Resort
Ellen Lapham
Dick Mead, Serene Lakes Homeowner
Al LeBel, Serene Lakes Homeowner
Cheryl LeBel, Serene Lakes Homeowner
Star Carrol-Smith
Bill Oudegeest, SLPOA President, SLCWD Board Member and Serene Lakes Homeowner
Ron George, Serene Lakes Homeowner
Sue George, Serene Lakes Homeowner
Tom Burns, Serene Lakes Homeowner
Louise Burns, Serene Lakes Homeowner
N. Cronin, Serene Lakes Full-Time Resident
Sidney Cronin, Serene Lakes Full-Time Resident
Nancy Latimer, Serene Lakes Full-Time Resident
Steve Lieberman, Serene Lakes Full-Time Resident
Anne Knudsen, Serene Lakes Homeowner
Peter VanZant, Sierra Watch Field Director
Jason Rainey, SYRCL Executive Director
Jim Ricker, NFARA President
Mike Livak, Royal Gorge Project Manager
Blake Tresan, Serene Lakes Homeowner
Dian Thurm, Serene Lakes Homeowner
Don Campbell, Serene Lakes Homeowner
Claire McLean, Clair Tappaan Lodge
Chuck Oldenburg, Serene Lakes Homeowner
Christina Oldenburg, Serene Lakes Homeowner
Barry Cardwell, NFRA
Greg Hovorka
Trudy Roegner
Patty Daffurn, Serene Lakes Homeowner
Les Mielcasz, Serene Lakes Homeowner
Steve McClelland
Cynthia Butler
Bob Link, Serene Lakes Homeowner
Nancy Link, Serene Lakes Homeowner
John Cobourn, Serene Lakes Homeowner
Rob Kautz, Sugarbowl General Manager
Gi-Gi Heckendorn, Donner Summit Full-Time Resident and Realtor
Lori Malone
David Groechel, Serene Lakes Homeowner

***NOTE:** There were some attendees who did not sign-in. Their names are not included. There were about 75 attendees total.*